2005 DRAFTING REQUEST

Received By: jkreye

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Received: 09/27/2004

Wanted: As time permits					Identical to LRB:				
For: Adı	ministration-B	Budget			By/Representing: Koskinen				
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Subject:	Tax, Ot	her - miscella	neous		Extra Copies:				
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Carbon o	copy (CC:) to:	joseph.kre	ye@legis.sta	nte.wi.us					
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DOA:	Koskinen, BE	30074 -							
Topic:				-					
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Instruct	tions:		***************************************						
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LRB-0305 01/31/2005 12:29:19 PM Page 2

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/2	jkreye 01/24/2005	wjackson 01/24/2005	rschluet 11/16/200	4	sbasford 11/16/2004		S&L
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2005 DRAFTING REQUEST

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2005 DRAFTING REQUEST

Bill

Received: 09/27/2004

Received By: jkreye

Wanted: As time permits

Identical to LRB:

For: Administration-Budget

By/Representing: Justus

This file may be shown to any legislator: NO

Drafter: jkreye

May Contact:

Addl. Drafters:

Subject:

Tax, Other - miscellaneous

Extra Copies:

Submit via email: NO

Pre Topic:

DOA:.....Justus, BB0074 -

Topic:

Intercepting state disbursements to pay state and local debts

Instructions:

See Attached

Drafting History:

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jkreye

/pl WLj 10/15

FE Sent For:

B80074

2003-05 Budget Bill Statutory Language Drafting Request

- Topic: Interception of State Payments for State and Local Debts
- Tracking Code: (Assigned by Government Operations Team)
- SBO team: Tax & Justice
- SBO analyst: Sarah Justus
 - Phone: 7-6921
 - Email: sarah.justus@doa.state.wi.us
- Agency acronym: DOR
- Agency number: 566

0 P05

Statutory Language Request Wisconsin Department of Revenue

TITLE: INTERCEPTION OF STATE PAYMENTS FOR STATE AGENCY AND LOCAL GOVERNMENT DEBTS

DESCRIPTION OF CURRENT LAW AND PROBLEM

Currently, under section 71.93 of the Wisconsin Statutes, the Department of Revenue (DOR) offsets state tax refunds against the debts of other state agencies that meet certain qualifications. As of June 2004, eighteen state agencies participate in this program. In fiscal 2004, almost 58,600 refunds were intercepted for total collections of \$21 million.

Currently, under section 71.935 of the Wisconsin Statutes, county and municipal governments can refer unpaid fines, fees, forfeitures and restitutions to DOR for tax refund interception. As of June 2004, 224 local governments participate in this program. In fiscal 2004, over 76,300 refunds were intercepted for total collections of \$11 million.

DOR charges both state agencies and local governments a contingency fee of 2% of the amount intercepted to fund these programs.

In 1998, DOR surveyed state agencies and local governments about their debt collection practices. Both groups identified difficulties in collecting their accounts receivable for the following reasons:

- Debts for low dollar values are not cost effective to pursue.
- Staff is not available to pursue collection or lacks collection experience.
- It is often difficult to locate debtors.
- Agencies lack involuntary collection tools.
- Local governments lack a strong incentive to pursue some debts because a
 percentage of the collections must be returned to the state.

Beside tax refunds, a number of other programs result in disbursements of funds from the state, such as payments to vendors for state supplies and services. For the most part, state agencies and local governments do not have a mechanism to intercept payments resulting from these disbursement programs to offset against their debts.

The federal government has created the Financial Management Service (FMS) as part of the U.S. Department of Treasury. FMS is responsible for cross-matching streams of disbursements flowing out of the federal government with the debts of federal agencies that have been referred to it. FMS has the authority to offset outgoing federal payments against federal agency debts.

RECOMMENDATION FOR ACTION

The State of Wisconsin should develop a program similar to the FMS model that matches state disbursements against state agency and local government debts and that offsets the disbursements to repay the debts. Such a program should be developed as follows:

 Debts should qualify for this program under the same definitions and procedures as they currently do for tax refund interception under sections 71.93 and 71.935 of the Wisconsin statutes.

All state disbursements other than benefit entitlements should be subject to

interception to repay the debts certified to this program.

 This program should be funded by a contingency fee that is a percentage of the amount intercepted.

 Contingency fees should be deposited in, and expenses should be paid from the same appropriation that supports the tax refund interception program, the Debt Collection appropriation authorized in section 20.566(1)(h) of the Wisconsin Statutes.

ADMINISTRATIVE IMPACT

DOR has an existing computer file of referred debts that would require some modification to accommodate the expanded process. Matching processes would need to be developed to intercept additional payments streams. Additional staff may be needed to administer the program.

State agencies and local governments are already referring debts for the refund interception program, so this expansion would not increase the administrative effort of referring debts. There would be additional contacts to the referring agencies from payees asking questions about interceptions. There would be a one-time effort to notify debtors whose debts have already been referred to DOR that they are subject to this new interception program.

DOA would need to modify disbursement procedures in WisMart. Other agencies from which the intercepted payment streams originate may also need to modify their programs to allow matching and interception to occur.

FAIRNESS /TAX EQUITY

This proposal increases the equity of state government operations in that a person will not be receiving payments from one state agency when they owe a debt to a different state agency or local government.

IMPACT ON ECONOMIC DEVELOPMENT

To the extent that this program would provide increased revenue to support state government without a corresponding tax or fee increase, it has a positive impact on economic development.

FISCAL EFFECT

DOR would require additional spending authority in the Debt Collection appropriation to cover expansion of its existing refund interception program.

State agencies and local governments referring debts should experience only minimal cost increases for this program expansion, since they are already referring their debts to DOR for the refund interception program. An additional one-time cost would be for

sending a second warning letter to debtors already certified to DOR for refund interception. State agencies and local governments should receive additional revenue from interceptions.

Additional costs will be incurred by DOA and other state agencies to modify the processes that initiate disbursements to accommodate the interception process.

A 2002 analysis by the State Controller's Office suggested that there were disbursements of between \$1 and \$2 billion annually that would be available to be intercepted through a program like this. It is estimated that the proposed program could result in interceptions of \$1 to \$2 million annually.

DRAFTING INSTRUCTIONS

Modify sections 71.93 and 71.935 to implement the expanded program.

Modify section 20.566(1)(h) to authorize the additional revenue and expenditures from the Debt Collection appropriation.

Insert authorizing language in the statutes governing disbursements to subject state disbursements other than benefits entitlements to this interception authority.

EFFECTIVE DATE AND/OR INITIAL APPLICABILITY

It is anticipated that it will take approximately 12 months after enactment to make the necessary computer system and process changes to put this law into effect.

INTERESTED/AFFECTED PARTIES

State agencies and local governments would be interested in this proposal because it may lead to additional revenue to their programs with minimal cost. Agencies that originate disbursements will be affected in that they may need to modify their disbursement programs. DOA is affected in that it will need to modify WisMart disbursement program.

DOR CONTACT PERSON

Vicki R. Siekert (608) 266-9635 vsiekert@dor.state.wi.us

LRB-1336/1

JK:kmg:pg

Wilson BB0314, Intercept state payments for

Local government debts DOA:..... BB0314, Intercept state payments for state agency and

For 2003-2015] Budget -- Not Ready For Introduction ✓

7005-07

7-28-04

DO NOT GEN AN ACT ...: **relating to**: the budget.

Analysis by the Legislative Reference Bureau **TAXATION** ✓

OTHER TAXATION \

Under current law, if a person owes a debt to a state agency, the state agency may certify the debt to DOR so that DOR may collect the debt for the agency by subtracting the amount of the debt from any tax refund owed to the debtor. Also, under current law, if a person owes a debt in the form of unpaid fines, fees, or forfeitures to a county or municipality, the county or municipality may certify the debt to DOR so that DOR may collect the debt for the county or municipality by subtracting the amount of the debt from any tax refund owed to the debtor. DOR periodically pays the debts collected for state agencies, counties, and municipalities, less administrative fees, to the appropriate state agencies, counties, and municipalities that certified debts to DOR.

This bill permits any state agency to collect a debt owed to another state agency the or to a county or municipality by reducing any payment made by the agency to the debtor by the amount of the debt and submitting such amount to DOR. DOR then pays the amount, less administrative fees, to the appropriate state agencies, counties, and municipalities that certified debte to DOR.

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For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 71.93 (1) (cm) of the statutes is created to read:

71.93 (1) (cm) "Disbursement" means any payment from a state agency, except

a payment that represents a benefit entitlement.

****Note: The instructions indicate that "benefit entitlements" should be excluded

****Note: The instructions indicate that "benefit entitlements" should be excluded from any reduction of a state agency disbursement. What is a benefit entitlement? The only place where the term "benefit entitlement" is used in the statutes is under chapter 108 of the statutes related to unemployment benefits. Is that what you mean? If not, please specify exactly what payments should be excluded.

SECTION 2. 71.93 (2) of the statutes is amended to read:

any properly identified debt exceeding \$20 so that the department may setoff the amount of such debt against a refund to the debtor or so that any other state agency may destruct the amount of such debt from a disbursement to the debtor. At least 30 days prior to certification each debtor shall be sent a notice by the state agency of its intent to certify the debt to the department for setoff or deduction and of the debtor's right of appeal. At the time of certification, the certifying state agency shall furnish the social security number of individual debtors and the federal employer identification number of other debtors.

SECTION 3. 71.93 (3) of the statutes is renumbered 71.93 (3) (a).

SECTION 4. 71.93 (3) (b) of the statutes is created to read:

71.93 **(3)** (b) The department shall provide the information obtained under sub.

(2) to all state agencies. Before reducing any disbursement as provided under this paragraph, a state agency shall contact the department to verify whether a certified

debt that is the basis of the reduction has been collected by other means. If the certified debt remains uncollected, a state agency that makes a disbursement to the debtor, as identified under sub. (2), shall reduce the disbursement by the amount of the debtor's certified debt under sub. (2), notify the department of such reduction and disbursement, and remit the amount of the reduction to the department in the manner prescribed by the department. If more than one certified debt exists for any debtor, the disbursement shall be reduced first by the earliest debt certified.

SECTION 5. 71.93 (4) of the statutes is amended to read:

71.93 **(4)** Settlement. Within 30 days after the close of each calendar quarter, the department shall settle with each state agency that has certified a debt. Each settlement shall note the opening balance of debts certified, any additions or deletions, <u>reductions or amounts set off</u>, and the ending balance at the close of the settlement period.

Section 6. 71.93 (5) of the statutes is amended to read:

71.93 **(5)** State agency charged for costs. At the time of each settlement, each state agency shall be charged for administration expenses, and the amounts charged shall be credited to the department's appropriation under s. 20.566 (1) (h). Annually on or before November 1, the department shall review its costs incurred during the previous fiscal year in administering state agency setoffs <u>and reductions</u> and shall adjust its subsequent charges to each state agency to reflect that experience.

SECTION 7. 71.93 (6) of the statutes is amended to read:

71.93 **(6)** Written agreement and authority of department. Any state agency wishing to certify debts to the department shall enter into a written agreement with the department prior to any certification of debt. Any certification of debts by a state agency or changes to certified debts shall be in a manner and form prescribed by the

23

1	department. The secretary of revenue shall be the final authority in the resolution
2	of any interagency disputes in regard to certification of debts. If a refund or
3	disbursement is adjusted after a setoff or reduction, the department may readjust
4	any erroneous settlement with a certifying state agency.
5	SECTION 8. 71.93 (7) of the statutes is amended to read:
6	71.93 (7) EXCHANGE OF INFORMATION. Information relative to changes to any
7	debt certified shall be exchanged promptly by each agency-and the department setoff.
8	Setoff of refunds and reduction of disbursements against debts certified by agencies,
9	and any reports report of the setoff or reduction to certifying state agencies, is not
.0	a violation of ss. 71.78, 72.06, 77.61 (5), 78.80 (3) and 139.38 (6).
1	SECTION 9. 71.935 (1) (cm) of the statutes is created to read:
2	71.935 (1) (cm) "Disbursement" means any payment from a state agency,
13	except a payment that represents a benefit entitlement.
	****Note: See the note below the definition of "disbursement" created in s. 71.93 (1) (cm) of this draft. \checkmark
14	SECTION 10. 71.935 (3) of the statutes is renumbered 71.935 (3) (a).
15	SECTION 11. 71.935 (3) (b) of the statutes is created to read:
16	71.935 (3) (b) The department shall provide the information obtained under
17	sub. (2) to all state agencies. Before reducing any disbursement as provided under
18	this paragraph, a state agency shall contact the department to verify whether a
19	certified debt that is the basis of the reduction has been collected by other means and
20	in the case of a parking citation, whether the debtor has contested the citation within
21	20 days after the notice under sub. (2). If the certified debt remains uncollected and

in the case of a parking citation, the citation has not been contested within 20 days

after the notice under sub. (2), a state agency that makes a disbursement to the

debtor, as identified under sub. (2), shall, after any reduction under s. 71.93, reduce the disbursement by the amount of the debtor's certified debt under sub. (2), notify the department of such reduction and disbursement, and remit the amount of the reduction to the department in the manner prescribed by the department. If more than one debt certified under sub. (2) exists for any debtor, the disbursement shall be reduced first by the earliest debt certified. Any legal action contesting a reduction under this paragraph shall be brought against the municipality or county that certified the debt under sub. (2).

SECTION 12. 71.935 (4) of the statutes is amended to read:

71.935 **(4)** Within 30 days after the end of each calendar quarter, the department shall settle with each municipality and county for the amounts that the department setoff or reduced against certified debts for the municipality or county during that calendar quarter.

SECTION 13. 71.935 (5) of the statutes is amended to read:

71.935 **(5)** At the time of each settlement, each municipality and county shall be charged for administration expenses, and the amounts charged shall be credited to the appropriation account under s. 20.566 (1) (h). Annually on or before November 1, the department shall review its costs incurred during the previous fiscal year in administering setoffs <u>and reductions</u> under this section and shall adjust its subsequent charges to each municipality and county to reflect that experience.

(END)

Drafter's Note from the Legislative Reference Bureau USOS/Plohn LRB-1336/Idn JK:kmg/gg WLj

January 10, 2003

Apri Wilson and John Koskinen:
Please review this draft come

Please review this draft carefully to ensure that it is consistent with your intent. Also, please see the notes embedded in the text of the draft related to defining "disbursements."

The instructions indicate that the appropriation under s. 20.566 (1) (h) should be modified to accommodate any "additional spending authority" that is necessary to cover the expansion of the setoffs under ss. 71.93 and 71.935. However, I believe that the language of s. 20.566 (1) (h) is already broad enough to cover expenses related to expanding the setoff programs. Therefore, I did not modify the appropriation.

The instructions also indicate that "authorizing language" should be inserted in every statute part governing a state disbursement, consistent with modifying ss. 71.93 and 71.935. I did not do this because: 1) it would take considerable time, and a near Herculean effort, to ferret out every provision in the statutes that provides for a payment to a potential debtor, and 2) even if I could amend every relevant provision in the statutes in time for the budget to be introduced, it would not guarantee that ss. 71.93 and 71.935 would apply to subsequent changes or additions to the statutes related to state payments. In fact, the inadvertent omission of some statutes may lead to unforeseen and unintended consequences. Therefore, I have modified ss. 71.93 and 71.935 in such a way as to cover any payment by a state agency to a potential debtor. Please contact me if you have any questions.

Joseph T. Kreye Legislative Attorney Phone: (608) 266–2263

E-mail: joseph.kreye@legis.state.wi.us

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0305/1dn JK:wlj:rs

October 19, 2004

Sara:

Please review this draft carefully to ensure that it is consistent with your intent. Also, please see the notes embedded in the text of the draft related to defining "disbursements."

The instructions indicate that the appropriation under s. 20.566 (1) (h) should be modified to accommodate any "additional spending authority" that is necessary to cover the expansion of the setoffs under ss. 71.93 and 71.935. However, I believe that the language of s. 20.566 (1) (h) is already broad enough to cover expenses related to expanding the setoff programs. Therefore, I did not modify the appropriation.

The instructions also indicate that "authorizing language" should be inserted in every statute part governing a state disbursement, consistent with modifying ss. 71.93 and 71.935. I did not do this because: 1) it would take considerable time, and a near Herculean effort, to ferret out every provision in the statutes that provides for a payment to a potential debtor, and 2) even if I could amend every relevant provision in the statutes in time for the budget to be introduced, it would not guarantee that ss. 71.93 and 71.935 would apply to subsequent changes or additions to the statutes related to state payments. In fact, the inadvertent omission of some statutes may lead to unforeseen and unintended consequences. Therefore, I have modified ss. 71.93 and 71.935 in such a way as to cover any payment by a state agency to a potential debtor. Please contact me if you have any questions.

Joseph T. Kreye Legislative Attorney Phone: (608) 266–2263

E-mail: joseph.kreye@legis.state.wi.us

Kreye, Joseph

From:

Justus, Sarah

Sent:

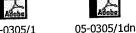
Thursday, November 11, 2004 12:51 PM

To:

Subject:

Kreye, Joseph FW: LRB Draft: 05-0305/1 Intercepting state disbursements to pay state and local debts





Here are some comments from DOR

Thanks! Sarah

----Original Message-----From: Lashore, Patricia M

Sent: Thursday, November 11, 2004 12:50 PM

To: Justus, Sarah

Cc: Collier, Dennis J; Gates-Hendrix, Sherrie; Parker, James A

Subject: LRB Draft: 05-0305/1 Intercepting state disbursements to pay

state and local debts

Here are comments on this draft:

1) Re: proposed 71.93 (1) (cm) and 71.935 (1) (cm): Define a "disbursement" in terms of payments to persons providing goods or services to the state under subch. IV or V of ch. 16 or ch. 84.

2) Re: proposed 71.93 (2): Replace the reference to "any other state agency" (line 7) with "the department of administration".

3) Re: proposed 71.93 (3) (b) and 71.935 (3) (b): Our intent here would be for DOA to reduce any disbursements owed to certified debtors as identified in sub. (2) by the amount of the debt owed to a state agency or county/municipality, and not involve the originating payor agency in this process (as is currently stated). All references to a process where debt balances are verified by the debtor agency should be deleted. Language referring to reduction of the earliest debt certified should remain, as well as language stating any legal action contesting the setoff/reduction shall be brought against the certifying muni or county. In addition, we think it might be opportune to suggest adding language to 71.93 stating that any legal action contesting the setoff/reduction shall be brought against the certifying state agency.

2005 - 2006 LEGISLATURE

LRB-0305/1 JK:wlj:rs

DOA:.....Justus, BB0074 – Intercepting state disbursements to pay state and local debts

FOR 2005-07 BUDGET -- NOT READY FOR INTRODUCTION

in 17-11-04

DO NOTGEN

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AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau TAXATION

OTHER TAXATION

Under current law, if a person owes a debt to a state agency, the state agency may certify the debt to DOR so that DOR may collect the debt for the agency by subtracting the amount of the debt from any tax refund owed to the debtor. Also, under current law, if a person owes a debt in the form of unpaid fines, fees, or forfeitures to a county or municipality, the county or municipality may certify the debt to DOR so that DOR may collect the debt for the county or municipality by subtracting the amount of the debt from any tax refund owed to the debtor. DOR periodically pays the debts collected for state agencies, counties, and municipalities, less administrative fees, to the appropriate state agencies, counties, and municipalities that certified debts to DOR.

This bill permits to collect a debt owed to another state agency or to a county or municipality by reducing any payment makes to the debt amount of the debt and submitting such amount to DOR. DOR then pays the amount, less administrative fees, to the appropriate state agency, county, or municipality that certified a debt to DOR.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

	The people of the state of Wisconsin, represented in senate and assembly, do
	enact as follows: to a person who provider goods and revoices
	the more under sword in a first
1	SECTION 1. 71.93 (1) (cm) of the statutes is created to read:
2	71.93 (1) (cm) "Disbursement" means any payment from a state agency, except
3	a pagment that represents a benefit entitlement
	****Note: The instructions indicate that "benefit entitlements" should be excluded from any reduction of a state agency disbursement. What is a benefit entitlement? The only place where the term "benefit entitlement" is used in the statutes is under chapter 108 of the statutes related to unemployment benefits. Is that what you mean? If not, please specify what payments should be excluded.
4	SECTION 2. 71.93 (2) of the statutes is amended to read:
5	71.93 (2) CERTIFICATION. A state agency may certify to the department for setoff
6	any properly identified debt exceeding \$20 so that the department may set off the
7	amount of the debt against a refund to the debtor or so that any other state agency
8	may reduce a disbursement to the debtor by the amount of the debt. At least 30 days
9	prior to certification each debtor shall be sent a notice by the state agency of its intent
10	to certify the debt to the department for setoff or reduction and of the debtor's right
11	of appeal. At the time of certification, the certifying state agency shall furnish the
12	social security number of individual debtors and the federal employer identification
13	number of other debtors.
14	Section 3. 71.93 (3) of the statutes is renumbered 71.93 (3) (a).
15	SECTION 4. 71.93 (3) (b) of the statutes is created to read:
16	71.93 (3) (b) The department shall provide the information obtained under sub.
17	(2) to all state agencies. Before reducing any disbursement as provided under this
18	paragraph, a state agency shall contact the department to verify whether a certified
	(the department of administration)

- the department of administration

debt that is the basis of the reduction has been collected by other means. If the certified debt remains uncollected, a state agency that makes a disbursement to the debtor, as identified under sub. (2), shall reduce the disbursement by the amount of the debtor's certified debt under sub. (2), notify the department of such reduction and disbursement, and remit the amount of the reduction to the department in the manner prescribed by the department. If more than one certified debt exists for any debtor, the disbursement shall be reduced first by the earliest debt certified.

Section 5. 71.93 (4) of the statutes is amended to read:

71.93 **(4)** Settlement. Within 30 days after the close of each calendar quarter, the department shall settle with each state agency that has certified a debt. Each settlement shall note the opening balance of debts certified, any additions or deletions, <u>reductions or amounts set off</u>, and the ending balance at the close of the settlement period.

Section 6. 71.93 (5) of the statutes is amended to read:

71.93 (5) State agency charged for costs. At the time of each settlement, each state agency shall be charged for administration expenses, and the amounts charged shall be credited to the department's appropriation under s. 20.566 (1) (h). Annually on or before November 1, the department shall review its costs incurred during the previous fiscal year in administering state agency setoffs <u>and reductions</u> and shall adjust its subsequent charges to each state agency to reflect that experience.

Section 7. 71.93 (6) of the statutes is amended to read:

71.93 **(6)** Written agreement and authority of department. Any state agency wishing to certify debts to the department shall enter into a written agreement with the department prior to any certification of debt. Any certification of debts by a state agency or changes to certified debts shall be in a manner and form prescribed by the

shall be brought against the state agency that certified the debty

LRB-0305/1 2005 – 2006 Legislature to a person who grovioler govols an service to the state under to 84 n mbr JK:wlj:rs SECTION 7 department. The secretary of revenue shall be the final authority in the resolution of any interagency disputes in regard to certification of debts. If a refund or disbursement is adjusted after a setoff or reduction, the department may readjust any erroneous settlement with a certifying state agency. **Section 8.** 71.93 (7) of the statutes is amended to read: 71.93 (7) EXCHANGE OF INFORMATION. Information relative to changes to any debt certified shall be exchanged promptly by each agency and the department setoff. Setoff of refunds and reduction of disbursements against debts certified by agencies. and any reports report of the setoff or reduction to certifying state agencies, is not a violation of ss. 71.78, 72.06, 77.61 (5), 78.80 (3), and 139.38 (6). **Section 9.** 71.935 (1) (cm) of the statutes is created to read: 71.935 (1) (cm) "Disbursement" means any payment from a state agency, except a payment that represents a benefit entitlement. Note: See the note below the definition of "disbursement" created in s. 71.93 **Section 10.** 71.935 (3) of the statutes is renumbered 71.935 (3) (a). **Section 11.** 71.935 (3) (b) of the statutes is created to read: 71.935 (3) (b) The department shall provide the information obtained under sub. (2) to Mistate agencies. Before reducing any disbursement as provided under this paragraph, a state agency shall contact the department to verify whether a certified debt that is the basis of the reduction has been collected by other means and, in the case of a parking citation, whether the debtor has contested the citation within 20 days after the notice under sub. (2). If the certified debt remains uncollected and, in the case of a parking citation, the citation has not been contested within 20 days after the notice under sub. (2), a state agency that makes a disbursement to the

the department of administration.

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the disbursement by the amount of the debtor's certified debt under sub. (2), notify the department of such reduction and disbursement, and remit the amount of the reduction to the department in the manner prescribed by the department. If more than one debt certified under sub. (2) exists for any debtor, the disbursement shall be reduced first by the earliest debt certified. Any legal action contesting a reduction under this paragraph shall be brought against the municipality or county that certified the debt under sub. (2).

Section 12. 71.935 (4) of the statutes is amended to read:

71.935 **(4)** Within 30 days after the end of each calendar quarter, the department shall settle with each municipality and county for the amounts that the department setoff set off or reduced against certified debts for the municipality or county during that calendar quarter.

Section 13. 71.935 (5) of the statutes is amended to read:

71.935 **(5)** At the time of each settlement, each municipality and county shall be charged for administration expenses, and the amounts charged shall be credited to the appropriation account under s. 20.566 (1) (h). Annually on or before November 1, the department shall review its costs incurred during the previous fiscal year in administering setoffs <u>and reductions</u> under this section and shall adjust its subsequent charges to each municipality and county to reflect that experience.

(END)

STATE OF WISCONSIN – LEGISLATIVE REFERENCE BUREAU – LEGAL SECTION (608-266-3561)

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DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0305/2dn JK:wlj:rs

November 16, 2004

Sarah:

This draft reflects the comments received from DOR, dated Thursday, November 11, 2004.

Joseph T. Kreye Legislative Attorney Phone: (608) 266–2263

E-mail: joseph.kreye@legis.state.wi.us

Kreye, Joseph

From:

Kraus, Jennifer - DOA

Sent:

Friday, January 21, 2005 12:27 PM

To:

: Kreye, Joseph

Subject:

FW: LRB Draft: 05-0305/1 Intercepting state disbursements to pay state and local debts

Some more comments from DO - Jennifer

----Original Message----From: Lashore, Patricia M

Sent: Friday, January 21, 2005 9:27 AM

To: Kraus, Jennifer - DOA

Subject: RE: LRB Draft: 05-0305/1 Intercepting state disbursements to

pay state and local debts

Yes.

----Original Message----From: Kraus, Jennifer - DOA

Sent: Thursday, January 20, 2005 11:56 PM

To: Lashore, Patricia M

Subject: RE: LRB Draft: 05-0305/1 Intercepting state disbursements to

pay state and local debts

I'm reading this right that student aid would be exempt? That's what the Gov wanted...

----Original Message----From: Lashore, Patricia M

Sent: Thursday, January 20, 2005 8:23 AM

To: Kraus, Jennifer - DOA

Subject: LRB Draft: 05-0305/1 Intercepting state disbursements to pay

state and local debts

Here are comments on this draft:

This looks pretty good. We've got the following comments:

- It's our conclusion that student aid payments would not fall under the new definition of what can be captured (71.94(1)(cm)). To expand that question a little and apply it to any payment captured: we assume that any payment initiated by an agency is validly owed to the recipient, so even if it is not intercepted to pay the recipient's debt, the funds would not be available for the originating agency to use otherwise.

- We like the language that has been included in 71.93(3)(b) and 71.935(3)(b) about legal action contesting the reduction shall be brought against the agency certifying the debt. We wonder if similar language could be inserted in what will become 71.93(3)(a) and 71.935

(3) (a) to refer to refund interception.

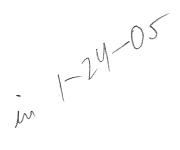


State of Misconsin 2005 - 2006 LEGISLATURE

LRB-0305/2 JK:wlj:rs

DOA:.....Justus, BB0074 – Intercepting state disbursements to pay state and local debts

FOR 2005-07 BUDGET -- NOT READY FOR INTRODUCTION



TODAY

DO NOTGEN

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau

TAXATION

OTHER TAXATION

Under current law, if a person owes a debt to a state agency, the state agency may certify the debt to DOR so that DOR may collect the debt for the agency by subtracting the amount of the debt from any tax refund owed to the debtor. Also, under current law, if a person owes a debt in the form of unpaid fines, fees, or forfeitures to a county or municipality, the county or municipality may certify the debt to DOR so that DOR may collect the debt for the county or municipality by subtracting the amount of the debt from any tax refund owed to the debtor. DOR periodically pays the debts collected for state agencies, counties, and municipalities, less administrative fees, to the appropriate state agencies, counties, and municipalities that certified debts to DOR.

This bill permits DOA to collect a debt owed to a state agency or to a county or municipality by reducing any payment DOA makes to the debtor by the amount of the debt and submitting such amount to DOR. DOR then pays the amount, less administrative fees, to the appropriate state agency, county, or municipality that certified a debt to DOR.

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For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

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71.93 (2) CERTIFICATION. A state agency may certify to the department for setoff any properly identified debt exceeding \$20 so that the department may set off the amount of the debt against a refund to the debtor or so that the department of administration may reduce a disbursement to the debtor by the amount of the debt. At least 30 days prior to certification each debtor shall be sent a notice by the state agency of its intent to certify the debt to the department for setoff or reduction and of the debtor's right of appeal. At the time of certification, the certifying state agency shall furnish the social security number of individual debtors and the federal employer identification number of other debtors.

Section 3. 71.93 (3) of the statutes is renumbered 71.93 (3) (a).

Section 4. 71.93 (3) (b) of the statutes is created to read:

71.93 (3) (b) The department shall provide the information obtained under sub.

(2) to the department of administration. Before reducing any disbursement as provided under this paragraph, the department of administration shall contact the department to verify whether a certified debt that is the basis of the reduction has been collected by other means. If the certified debt remains uncollected, the department of administration shall reduce the disbursement by the amount of the

(INSTRIT 2-13"/

debtor's certified debt under sub. (2), notify the department of such reduction and disbursement, and remit the amount of the reduction to the department in the manner prescribed by the department. If more than one certified debt exists for any debtor, the disbursement shall be reduced first by the earliest debt certified. Any legal action contesting a reduction under this paragraph shall be brought against the state agency that certified the debt under sub. (2).

SECTION 5. 71.93 (4) of the statutes is amended to read:

71.93 (4) Settlement. Within 30 days after the close of each calendar quarter, the department shall settle with each state agency that has certified a debt. Each settlement shall note the opening balance of debts certified, any additions or deletions, reductions or amounts set off, and the ending balance at the close of the settlement period.

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71.93 (5) State agency charged for costs. At the time of each settlement, each state agency shall be charged for administration expenses, and the amounts charged shall be credited to the department's appropriation under s. 20.566 (1) (h). Annually on or before November 1, the department shall review its costs incurred during the previous fiscal year in administering state agency setoffs and reductions and shall adjust its subsequent charges to each state agency to reflect that experience.

SECTION 7. 71.93 (6) of the statutes is amended to read:

71.93 (6) Written agreement and authority of department. Any state agency wishing to certify debts to the department shall enter into a written agreement with the department prior to any certification of debt. Any certification of debts by a state agency or changes to certified debts shall be in a manner and form prescribed by the department. The secretary of revenue shall be the final authority in the resolution

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SECTION 8. 71.93 (7) of the statutes is amended to read:

71.93 (7) EXCHANGE OF INFORMATION. Information relative to changes to any debt certified shall be exchanged promptly by each agency and the department setoff.

Setoff of refunds and reduction of disbursements against debts certified by agencies, and any reports report of the setoff or reduction to certifying state agencies, is not a violation of ss. 71.78, 72.06, 77.61 (5), 78.80 (3), and 139.38 (6).

SECTION 9. 71.935 (1) (cm) of the statutes is created to read:

71.935 (1) (cm) "Disbursement" means any payment to a person who provides goods and services to the state under subch. IV or V of ch. 16 or under ch. 84.

Section 10. 71.935 (3) of the statutes is renumbered 71.935 (3) (a).

SECTION 11. 71.935 (3) (b) of the statutes is created to read:

71.935 (3) (b) The department shall provide the information obtained under sub. (2) to the department of administration. Before reducing any disbursement as provided under this paragraph, the department of administration shall contact the department to verify whether a certified debt that is the basis of the reduction has been collected by other means and, in the case of a parking citation, whether the debtor has contested the citation within 20 days after the notice under sub. (2). If the certified debt remains uncollected and, in the case of a parking citation, the citation has not been contested within 20 days after the notice under sub. (2), the department of administration shall, after any reduction under s. 71.93, reduce the disbursement by the amount of the debtor's certified debt under sub. (2), notify the department of such reduction and disbursement, and remit the amount of the

TNSERT 4-121

reduction to the department in the manner prescribed by the department. If more
than one debt certified under sub. (2) exists for any debtor, the disbursement shall
be reduced first by the earliest debt certified. Any legal action contesting a reduction
under this paragraph shall be brought against the municipality or county that
certified the debt under sub. (2).

SECTION 12. 71.935 (4) of the statutes is amended to read:

71.935 (4) Within 30 days after the end of each calendar quarter, the department shall settle with each municipality and county for the amounts that the department setoff set off or reduced against certified debts for the municipality or county during that calendar quarter.

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71.935 (5) At the time of each settlement, each municipality and county shall be charged for administration expenses, and the amounts charged shall be credited to the appropriation account under s. 20.566 (1) (h). Annually on or before November 1, the department shall review its costs incurred during the previous fiscal year in administering setoffs and reductions under this section and shall adjust its subsequent charges to each municipality and county to reflect that experience.

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Section #. 71.93 (3) of the statutes is renumbered 71.93 (3) (a) and amended to read:

71.93 (3) (a) ADMINISTRATION. In administering this section the department shall first check with the state agency certifying the debt to determine whether the debt has been collected by other means. If the debt remains uncollected the department of revenue shall setoff any debt or other amount owed to the department, regardless of the origin of the debt or of the amount, its nature or its date. If after the setoff there remains a refund in excess of \$10, the department shall set off the remaining refund against certified debts of other state agencies. If more than one certified debt exists for any debtor, the refund shall be first set off against the earliest debt certified, except that no child support or spousal support obligation submitted by an agency of another state may be set off until all debts owed to and certified by state agencies of this state have been set off. When all debts have been satisfied, any remaining refund shall be refunded to the debtor by the department.

1987 a. 312; 1989 a. 31; 1993 a. 437; 1995 a. 27 ss. 3427 to 3429, 9126 (19), 9130 (4); 1995 a. 404; 1997 a. 3, 27; 2001 a. 16; 2003 a. 33. 1987 a. 312; 1989 a. 31; 1993 a. 437; 1995 a. 27 ss. 3427 to 3429, 9126 (19), 9130 (4); 1995 a. 404; 1997 a. 3, 27; 2001 a. 16; 2003 a. 31; 1993 a. 437; 1995 a. 47; 2001 a. 16; 2003 a. 31; 1995 a. 404; 1997 a. 3, 27; 2001 a. 16; 2003 a. 31; 1995 a. 404; 1997 a. 3, 27; 2001 a. 16; 2003 a. 31; 1995 a. 404; 1997 a. 3, 27; 2001 a. 16; 2003 a. 31; 1995 a. 404; 1997 a. 3, 27; 2001 a. 16; 2003 a. 31; 1995 a. 404; 1997 a. 3, 27; 2001 a. 404; 1997 a.

any legal action contesting a set off under this paragraph

Moll be brought against the state agency that

certified the debt under rulo (2)

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Section #. 71.935 (3) of the statutes is renumbered 71.935 (3) (a) and amended to read:

71.935 (3) (a) If the debt remains uncollected and, in the case of a parking citation, if the debtor has not contested the citation within 20 days after the notice under sub. (2), the department shall set off the debt against any refund that is owed to the debtor after the setoff under s. 71.93. Any legal action contesting a setoff shall be brought against the municipality or county.

History: 1995 a. 27; 1997 a. 27; 2003 a. 177.

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State of Misconsin 2005 - 2006 LEGISLATURE

LRB-0305/B JK:wlj:rs

Month

DOA:.....Koskinen, BB0074 – Intercepting state disbursements to pay state and local debts

FOR 2005-07 BUDGET -- NOT READY FOR INTRODUCTION

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Today please

Do Not Gen.

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AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau

TAXATION

OTHER TAXATION

Under current law, if a person owes a debt to a state agency, the state agency may certify the debt to DOR so that DOR may collect the debt for the agency by subtracting the amount of the debt from any tax refund owed to the debtor. Also, under current law, if a person owes a debt in the form of unpaid fines, fees, or forfeitures to a county or municipality, the county or municipality may certify the debt to DOR so that DOR may collect the debt for the county or municipality by subtracting the amount of the debt from any tax refund owed to the debtor. DOR periodically pays the debts collected for state agencies, counties, and municipalities, less administrative fees, to the appropriate state agencies, counties, and municipalities that certified debts to DOR.

This bill permits DOA to collect a debt owed to a state agency or to a county or municipality by reducing any payment DOA makes to the debtor by the amount of the debt and submitting such amount to DOR. DOR then pays the amount, less administrative fees, to the appropriate state agency, county, or municipality that certified a debt to DOR.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

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71.93 (1) (cm) "Disbursement" means any payment to a person who provides goods and services to the state under subch. IV or V of ch. 16 or under ch. 84.

SECTION 2. 71.93 (2) of the statutes is amended to read:

71.93 (2) Certification. A state agency may certify to the department for setoff any properly identified debt exceeding \$20 so that the department may set off the amount of the debt against a refund to the debtor or so that the department of administration may reduce a disbursement to the debtor by the amount of the debt. At least 30 days prior to certification each debtor shall be sent a notice by the state agency of its intent to certify the debt to the department for setoff or reduction and of the debtor's right of appeal. At the time of certification, the certifying state agency shall furnish the social security number of individual debtors and the federal employer identification number of other debtors.

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deletions, <u>reductions or</u> amounts set off, and the ending balance at the close of the settlement period.

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71.935 (3) (a) If the debt remains uncollected and, in the case of a parking citation, if the debtor has not contested the citation within 20 days after the notice under sub. (2), the department shall set off the debt against any refund that is owed to the debtor after the setoff under s. 71.93. Any legal action contesting a setoff shall be brought against the municipality or county that certified the debt under sub. (2).

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under this	paragraph	shall	be	brought	against	the	municipality	or	county	that
certified th	e debt unde									

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Section #. 73.12 (1) (b) of the statutes is amended to read:

73.12 (1) (b) "Vendor" means a person providing goods or services to this state under subch. IV or V of ch. 16 or under ch. 84 if the value of the contract for those goods or services is at least \$509.

History: 1985 a. 29; 1987 a. 312 s. 17; 1989 a. 31; 1997 a. 237.



State of Misconsin 2005 - 2006 LEGISLATURE

LRB-0305/4 JK:wlj:ch

DOA:.....Koskinen, BB0074 – Intercepting state disbursements to pay state and local debts

FOR 2005-07 BUDGET -- NOT READY FOR INTRODUCTION

AN ACT ...; relating to: the budget.

Analysis by the Legislative Reference Bureau

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OTHER TAXATION

Under current law, if a person owes a debt to a state agency, the state agency may certify the debt to DOR so that DOR may collect the debt for the agency by subtracting the amount of the debt from any tax refund owed to the debtor. Also, under current law, if a person owes a debt in the form of unpaid fines, fees, or forfeitures to a county or municipality, the county or municipality may certify the debt to DOR so that DOR may collect the debt for the county or municipality by subtracting the amount of the debt from any tax refund owed to the debtor. DOR periodically pays the debts collected for state agencies, counties, and municipalities, less administrative fees, to the appropriate state agencies, counties, and municipalities that certified debts to DOR.

This bill permits DOA to collect a debt owed to a state agency or to a county or municipality by reducing any payment DOA makes to the debtor by the amount of the debt and submitting such amount to DOR. DOR then pays the amount, less administrative fees, to the appropriate state agency, county, or municipality that certified a debt to DOR.

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For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 71.93 (1) (cm) of the statutes is created to read:

71.93 (1) (cm) "Disbursement" means any payment to a person who provides goods and services to the state under subch. IV or V of ch. 16 or under ch. 84.

SECTION 2. 71.93 (2) of the statutes is amended to read:

71.93 (2) CERTIFICATION. A state agency may certify to the department for setoff any properly identified debt exceeding \$20 so that the department may set off the amount of the debt against a refund to the debtor or so that the department of administration may reduce a disbursement to the debtor by the amount of the debt. At least 30 days prior to certification each debtor shall be sent a notice by the state agency of its intent to certify the debt to the department for setoff or reduction and of the debtor's right of appeal. At the time of certification, the certifying state agency shall furnish the social security number of individual debtors and the federal employer identification number of other debtors.

SECTION 3. 71.93 (3) of the statutes is renumbered 71.93 (3) (a) and amended to read:

71.93 (3) (a) ADMINISTRATION. In administering this section the department shall first check with the state agency certifying the debt to determine whether the debt has been collected by other means. If the debt remains uncollected the department of revenue shall setoff any debt or other amount owed to the department, regardless of the origin of the debt or of the amount, its nature or its date. If after the setoff there remains a refund in excess of \$10, the department shall set off the

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remaining refund against certified debts of other state agencies. If more than one certified debt exists for any debtor, the refund shall be first set off against the earliest debt certified, except that no child support or spousal support obligation submitted by an agency of another state may be set off until all debts owed to and certified by state agencies of this state have been set off. When all debts have been satisfied, any remaining refund shall be refunded to the debtor by the department. Any legal action contesting a setoff under this paragraph shall be brought against the state agency that certified the debt under sub. (2).

SECTION 4. 71.93 (3) (b) of the statutes is created to read:

71.93 (3) (b) The department shall provide the information obtained under sub. (2) to the department of administration. Before reducing any disbursement as provided under this paragraph, the department of administration shall contact the department to verify whether a certified debt that is the basis of the reduction has been collected by other means. If the certified debt remains uncollected, the department of administration shall reduce the disbursement by the amount of the debtor's certified debt under sub. (2), notify the department of such reduction and disbursement, and remit the amount of the reduction to the department in the manner prescribed by the department. If more than one certified debt exists for any debtor, the disbursement shall be reduced first by any debts certified under s. 73.12 then by the earliest debt certified. Any legal action contesting a reduction under this paragraph shall be brought against the state agency that certified the debt under sub. (2).

Section 5. 71.93 (4) of the statutes is amended to read:

71.93 (4) Settlement. Within 30 days after the close of each calendar quarter, the department shall settle with each state agency that has certified a debt. Each

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settlement shall note the opening balance of debts certified, any additions or deletions, <u>reductions or</u> amounts set off, and the ending balance at the close of the settlement period.

Section 6. 71.93 (5) of the statutes is amended to read:

71.93 (5) State agency charged for costs. At the time of each settlement, each state agency shall be charged for administration expenses, and the amounts charged shall be credited to the department's appropriation under s. 20.566 (1) (h). Annually on or before November 1, the department shall review its costs incurred during the previous fiscal year in administering state agency setoffs and reductions and shall adjust its subsequent charges to each state agency to reflect that experience.

SECTION 7. 71.93 (6) of the statutes is amended to read:

vishing to certify debts to the department shall enter into a written agreement with the department prior to any certification of debt. Any certification of debts by a state agency or changes to certified debts shall be in a manner and form prescribed by the department. The secretary of revenue shall be the final authority in the resolution of any interagency disputes in regard to certification of debts. If a refund or disbursement is adjusted after a setoff or reduction, the department may readjust any erroneous settlement with a certifying state agency.

Section 8. 71.93 (7) of the statutes is amended to read:

71.93 (7) EXCHANGE OF INFORMATION. Information relative to changes to any debt certified shall be exchanged promptly by each agency and the department setoff.

Setoff of refunds and reduction of disbursements against debts certified by agencies, and any reports report of the setoff or reduction to certifying state agencies, is not a violation of ss. 71.78, 72.06, 77.61 (5), 78.80 (3), and 139.38 (6).

SECTION 9. 71.935 (1) (cm) of the statutes is created to read:

71.935 (1) (cm) "Disbursement" means any payment to a person who provides goods and services to the state under subch. IV or V of ch. 16 or under ch. 84.

SECTION 10. 71.935 (3) of the statutes is renumbered 71.935 (3) (a) and amended to read:

71.935 (3) (a) If the debt remains uncollected and, in the case of a parking citation, if the debtor has not contested the citation within 20 days after the notice under sub. (2), the department shall set off the debt against any refund that is owed to the debtor after the setoff under s. 71.93. Any legal action contesting a setoff shall be brought against the municipality or county that certified the debt under sub. (2).

Section 11. 71.935 (3) (b) of the statutes is created to read:

71.935 (3) (b) The department shall provide the information obtained under sub. (2) to the department of administration. Before reducing any disbursement as provided under this paragraph, the department of administration shall contact the department to verify whether a certified debt that is the basis of the reduction has been collected by other means and, in the case of a parking citation, whether the debtor has contested the citation within 20 days after the notice under sub. (2). If the certified debt remains uncollected and, in the case of a parking citation, the citation has not been contested within 20 days after the notice under sub. (2), the department of administration shall, after any reduction under s. 71.93, reduce the disbursement by the amount of the debtor's certified debt under sub. (2), notify the department of such reduction and disbursement, and remit the amount of the reduction to the department in the manner prescribed by the department. If more than one debt certified under sub. (2) exists for any debtor, the disbursement shall be reduced first by the earliest debt certified. Any legal action contesting a reduction

under this	paragraph	shall	be	brought	against	the	municipality	or	county	that
certified th	ne debt unde	r sub.	(2)							

SECTION 12. 71.935 (4) of the statutes is amended to read:

71.935 (4) Within 30 days after the end of each calendar quarter, the department shall settle with each municipality and county for the amounts that the department setoff set off or reduced against certified debts for the municipality or county during that calendar quarter.

SECTION 13. 71.935 (5) of the statutes is amended to read:

71.935 (5) At the time of each settlement, each municipality and county shall be charged for administration expenses, and the amounts charged shall be credited to the appropriation account under s. 20.566 (1) (h). Annually on or before November 1, the department shall review its costs incurred during the previous fiscal year in administering setoffs and reductions under this section and shall adjust its subsequent charges to each municipality and county to reflect that experience.

Section 14. 73.12 (1) (b) of the statutes is amended to read:

73.12 (1) (b) "Vendor" means a person providing goods or services to this state under subch. IV or V of ch. 16 or under ch. 84 if the value of the contract for those goods or services is at least \$500.

(END)